ORIGINAL

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23



BEFORE THE ARIZONA CORPORATION COMMISSION RECEIVED

KRISTIN K. MAYES
CHAIRMAN
GARY PIERCE
COMMISSIONER
SANDRA D. KENNEDY
COMMISSIONER
PAUL NEWMAN
COMMISSIONER

2809 SEP 16 P 2: 28

A COGRP COMMISSION DOCKET CONTROL



DOCKETED BY MY

BOB STUMP COMMISSIONER

IN THE MATTER OF THE REVIEW AND POSSIBLE REVISION OF ARIZONA UNIVERSAL SERVICE FUND RULES, ARTICLE 12 OF THE ARIZONA ADMINISTRATIVE CODE.

IN THE MATTER OF THE INVESTIGATION OF THE COST OF TELECOMMUNICATIONS ACCESS.

Docket No. RT-00000H-97-0137

Docket No. T-00000D-00-0672

RUCO'S NOTICE OF FILING SUPPLEMENTAL COMMENTS

The Residential Utility Consumer Office (RUCO) hereby files notice of supplemental comments in support of its position taken at the procedural conference. At the procedural conference held on September 16, 2009, RUCO stated that the public policy issues raised by Qwest needed to be further investigated as well as considered in this docket.

RUCO has issued data requests to all parties regarding the existence of such agreements. Although most of the parties were granted a continuance pending the outcome of the prehearing conference, two parties have responded. In response to the data request, OrbitCom acknowledged entering into such agreements with AT&T. MCImetro Access Transmission Services, LLC dba Verizon Access Transmission Services ("MCImetro" or "Verizon Business") denies the existence of any current agreement, but admits it is facing

24

similar allegations regarding access charge agreements in Colorado, California and New York and that such matters are pending. See DR Responses attached as exhibits A and B.

In establishing rules relating to access charges, the Commission may wish to regulate or prohibit the ability of IXC's to charge access rates below approved tariffs. To understand the public policy considerations, the Commission will need to investigate breadth and extent of such agreements. If such agreements exist, then the issue is an appropriate topic of this rule-making docket.

After investigation of such matters, the Commission may wish to have the Staff submit proposed rules upon which all parties may offer public comment. Thereafter, RUCO recommends the matters in dispute be heard by the Administrative Law Judge, and ultimately determined by the Commission upon recommendation of the ALJ.

RESPECTFULLY SUBMITTED this 16th day of September, 2009.

Michelle L. Wood Counsel

1	AN ORIGINAL AND FIFTEEN COPIES of the foregoing filed this 16 th day of September, 2009 with:		
2			
3	Docket Control Arizona Corporation Commission 1200 West Washington		
4	Phoenix, AZ 85007		
5	COPIES of the foregoing emailed/		
6	mailed this 16 th day of September, 2009 to:		
7	Jane L. Rodda, Administrative Law Judge Hearing Division	Jeffrey W. Crockett Bradley S. Carroll	
8	Arizona Corporation Commission 400 West Congress	Snell & Wilmer, L.L.P. One Arizona Center	
9	Tucson, Arizona 85701	Phoenix, Arizona 85004-2202	
10	Janice Alward, Chief Counsel Legal Division	William J. Hayes, General Manager Table Top Telephone Company, Inc.	
11	Arizona Corporation Commission	600 North Second Avenue	
12	1200 West Washington Phoenix, Arizona 85007	Ajo, Arizona 85321	
13	Steven Olea, Director Utilities Division	Dennis D. Ahlers Associate General Counsel	
14	Arizona Corporation Commission	Eschelon Telecom, Inc. 730 Second Avenue South, Suite 900	
15	1200 West Washington Phoenix, Arizona 85007	Minneapolis, MN 55402	
16	Craig A. Marks	Dennis D. Ahlers Associate General Counsel	
17	Craig A. Marks, PLC 10645 N. Tatum Blvd.	Integra Telecom, Inc. 730 Second Avenue South, Suite 900	
18	Suite 200-676 Phoenix, Arizona 85028	Minneapolis, MN 55402	
	Norm Curtright	Michael M. Grant Gallagher & Kennedy, P.A.	
19	Qwest Corporation	2575 East Camelback Road	
20	20 East Thomas Road, 16 th Floor Phoenix, Arizona 85012	Phoenix, Arizona 85016-9225	
21	Reed Peterson	Dan Foley Isabelle Salgado	
22	Qwest Corporation 20 East Thomas Road, 16 th Floor	AT&T Nevada 645 East Plumb Lane, B132	
23	Phoenix, Arizona 85012	P. O. Box 11010 Reno, Nevada 89520	
24		110110, 140 vada 00020	

1	Gregory L. Castle AT&T Services, Inc. 525 Market Street, Room 2022 San Francisco, CA 94105	
2		
3	Brad VanLeur, President	
4	OrbitCom, Inc. 1701 N. Louise Avenue Sioux Falls, SD 57107	
5		
6	Thomas H. Campbell Michael Hallam	
7	Lewis and Roca, LLP 40 North Central Phoenix, AZ 85004	
8		
9	Charles H. Carrathers, III General Counsel, South Central Region	
10	Verizon, Inc. HQE03H52 600 Hidden Ridge Irving, TX 75015-2092	
11		
12		
13	Arizona Payphone Association c/o Karen E. Nally Law Office of Karen E. Nally, PLLC 3420 E. Shea Boulevard, Suite 200 Phoenix, Arizona 85028	
14		
15		
16	Gary Joseph National Brands, Inc. dba Sharenet Communications 4633 West Polk Street	
17		
18	Phoenix, AZ 85043	
19	Mark A. DiNunzio Cox Arizona Telcom, LLC	
20	1550 West Deer Valley Road MS DV3-16, Bldg. C Phoenix, Arizona 85027	
21		
22	Michael W. Patten Roshka DeWulf & Patten, PLC One Arizona Center	
23	400 East Van Buren, Suite 800 Phoenix, Arizona 85004	
~ 4	1	

24

Nathan Glazier Regional Manager Alltel Communications, Inc. 4805 E. Thistle Landing Dr. Phoenix, Arizona 85044

Joan S. Burke Osborn Maledon, PA 2929 North Central Avenue Suite 2100 Phoenix, AZ 85012

Lyndall Nipps Vice President, Regulatory Time Warner Telcom 845 Camino Sur Palm Springs, CA 92262

Rex Knowles
Executive Director – Regulatory
XO Communications, Suite 1000
111 E. Broadway
Salt Lake City, UT 84111

Greg L. Rogers Senior Corporate Counsel Level 3 Communications, LLC 1025 Eldorado Boulevard Broomfield, Colorado 80021

Paul Castaneda President, Local 7019 Communication Workers of America 2501 West Dunlap, Suite 103 Phoenix, Arizona 85021

Frnestine Gamble

EXHIBIT A

OrbitCom Inc. Responses to RUCO's First Set of Data Requests

RE: Arizona Corporation Commission Review and Possible Revision of Arizona Universal Service Fund Rules and Investigation of the Cost of Telecommunications Access

Docket Nos. RT-00000H-97-0137 and T-00000D-00-0672

1.01 Please provide RUCO with all data requests and responses from other parties in this matter that were served on or after July 20, 2009 forward. Please note that this is an on-going request and should be updated accordingly.

Response: None

1.02 Has the Company entered into any contracts with any IXC including, but not limited to, AT&T providing for intrastate switched access rates that are below the tariff rates on file with the Commission?

Response: OrbitCom had a previous agreement with AT&T which was effective on 01-01-2004. This Agreement was terminated by OrbitCom on 08-02-2007.

1.03 Please provide copies of all contracts entered into with AT&T for intrastate switched access service over the past two years.

Response: None

1.04 For each contract provided for in number three, please provide a copy of the tariff on file with the Commission that governs the rates charged for switched access with AT&T.

Response: N/A

1.05 Is this practice of pricing below the tariif rate widespread across the states as alleged by Qwest in their filing before the Commission requesting an investigation into this matter?

Response: The only company that has tried to force OrbitCom into agreements other than tariffed rates is AT&T. They do this by refusing to pay the tariffed rates until a smaller company such as OrbitCom is "starved" into submission. When they do this, they do it in all states.

1.06 If the Company is charging rates other than authorized by the governing tariff, please provide the legal basis for doing the same.

Response: OrbitCom strongly believes in the Filed Rate Doctrine and believes it would be improper to charge some companies less than its tariffed rates. Therefore, no company is being charged less than the tariffed rates.

1.07 If the Company is charging anything other than the tariff rate, is the Company extending the same rates charged in any of its intrastate switched access contracts with AT&T to other IXC's?

Response: N/A

1.08 Has the Company discriminated in its intrastate switched access pricing in any manner in the rates it charges IXC's? If so, explain.

Response: No, every IXC is treated and charged the exact same tariffed rates.

1.09 Is there an investigation regarding the same or similar allegations against the Company in any other state? If so please provide the name of the state, the body that is doing the investigation, the case or docket number, and the present status of the case. Please provide copies of any depositions, testimony, and decisions made in the investigation.

Response: No, there is not.

Dated this ____ day of August, 2009.

OrbitCom, Inc.
By; Patrick J Mastel
Senior Attorney
1701 N Louise Ave.
Sioux Falls, SD 57107

EXHIBIT B

BEFORE THE ARIZONA CORPORATION COMMISSION

In The Matter of the Review and Possible Revision)	
of Arizona Universal Service Fund Rules,)	Docket Nos. RT-00000H-97-0137
Article 12 of the Arizona Administrative Code and)	and T-00000D-00-0672
In The Matter of the Investigation of the Cost of)	
Telecommunications Access)	

RESPONSE OF MCIMETRO ACCESS TRANSMISSION SERVICES LLC d/b/a VERIZON ACCESS TRANSMISSION SERVICES TO RUCO'S FIRST SET OF DATA REQUESTS

MCImetro Access Transmission Services LLC d/b/a Verizon Access

Transmission Services ("MCImetro" or "Verizon Business") hereby responds to the

Residential Utility Consumer Office's ("RUCO") First Set of Data Requests to Arizona

Competitive Local Exchange Carriers, dated July 28, 2009.

Verizon Business's responses and objections shall not be construed as a waiver of any other objection Verizon Business may have, including objections to the use of any response for any purpose, in this proceeding or any other proceeding, including but not limited to objections regarding relevance, privilege, discoverability, and/or admissibility of documents. Verizon Business expressly reserves the right, but does not undertake any obligation, to supplement or amend the objections and responses set forth below.

GENERAL OBJECTIONS TO ALL DATA REQUESTS

- 1. Verizon Business objects to each and every request to the extent it seeks information subject to the attorney-client privilege, work product doctrine or any other privilege recognized by the State of Arizona. In responding to these requests, Verizon Business does not waive, but preserves, all such privileges.
- 2. Verizon Business interprets RUCO's data requests to apply to Verizon Business's regulated intrastate operations in Arizona and limits its responses accordingly. To the extent that any request, definition or instruction is intended to apply to matters that take place outside the state of Arizona and that are not related to Arizona

intrastate operations subject to the jurisdiction of the Arizona Corporation Commission ("Commission"), and to the extent any request, definition or instruction seeks documents or information about services or business activities not subject to the jurisdiction of the Commission, Verizon Business objects to such request as irrelevant, overly broad, unduly burdensome, and oppressive.

- 3. Verizon Business objects to each and every request to the extent it requests information that is not relevant to issues and matters that the Commission has already set forth for consideration in this proceeding.
- 4. Verizon Business objects to each and every request as overbroad and burdensome to the extent the request is not limited in time or seeks information that is beyond the applicable statute of limitations. Verizon Business interprets RUCO's data requests as seeking information relating to contracts entered into the past two years, as stated specifically in requests 1.03 and 1.04.
- 5. Verizon Business objects to each and every request to the extent that it is unreasonably burdensome, overly broad or not reasonably calculated to lead to the discovery of admissible evidence.
- 6. Verizon Business objects to each and every request, as well as to each definition and instruction, to the extent it purports to abrogate any of Verizon Business's rights, or add to any of Verizon Business's obligations under, the Arizona Rules of Civil Procedure or the Commission's Rules.
- 7. Verizon Business objects to each and every request to the extent that it is overly broad, unduly burdensome and imposes any burden not expressly permitted under the Commission's Rules or the Arizona Rules of Civil Procedure.
- 8. Verizon Business objects to each and every request, as well as to each definition and instruction, that seeks to obtain "each," "all" or "any" documents to the extent such discovery is overly broad and unduly burdensome.
- 9. Verizon Business objects to each and every request to the extent that the information requested constitutes "trade secrets" that are privileged pursuant to the Arizona Uniform Trade Secrets Act, Ariz. Rev. Stat. § 44-401, et. seq. (2003).
- 10. Verizon Business objects to the requests to the extent they seek information not within Verizon's possession, control, or custody or to the extent the requests request that Verizon Business provide information that Verizon Business does not maintain in the ordinary course of business.
- 11. Verizon Business objects to the requests and instructions to the extent they request the identity of a "witness" to whom questions should be directed, because no evidentiary hearings have been scheduled relating to the subject of the requests, and it is therefore, premature to identify any witness.

Verizon Business incorporates the foregoing General Objections into each response as if fully set forth therein.

RUCO 1.01: Please provide RUCO with all data requests and responses from other parties in this matter that were served on or after July 20, 2009 forward. Please note that this is an on-going request and should be updated accordingly.

RESPONSE: Verizon Business is not aware of any such data requests or responses.

RESPONDENT: Legal

RUCO 1.02: Has the Company entered into any contracts with any IXC including, but not limited to, AT&T providing for intrastate switched access rates in Arizona that are below the tariff rates on file with the Commission?

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request to the extent it is overbroad, is not limited in time or with reference to the applicable statute of limitations, or to contracts for intrastate service in the state of Arizona. Verizon Business further objects to the request because the term "the tariff rates" is vague and undefined. Subject to and without waiving its objections, Verizon Business responds that it has not entered into any contracts with any IXC for the purpose of providing intrastate switched access service at rates below Verizon Business's intrastate tariff rates in Arizona within the past two years, which is the time frame referenced by RUCO in data requests 1.03 and 1.04.

RESPONDENT: Legal, Peter Reynolds

RUCO 1.03: Please provide copies of all contracts entered into with AT&T for intrastate switched access service over the past two years.

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request to the extent it is overbroad, is not limited in time or with reference to the applicable statute of limitations, or to contracts for service in the state of Arizona. Verizon Business further objects to this request as vague because it does not identify the carrier, in addition to AT&T, that may have entered into such a contract. Subject to and without waiving its objections, Verizon Business responds: see Response to RUCO 1.02; there are no such contracts between Verizon Business and AT&T in Arizona.

RESPONDENT: Legal, Peter Reynolds

RUCO 1.04: For each contract provided for in number three, please provide a copy of the tariff on file with the Commission that governs the rates charged for switched access with AT&T.

RESPONSE: Not applicable.

RESPONDENT: Legal

RUCO 1.05: Is this practice of pricing below the tariff rate widespread across the states as alleged by Qwest in their filing before the Commission requesting an investigation into this matter?

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request because the phrase "this practice" is vague. Verizon Business further objects to this request because it seeks information about services and pricing arrangements in other states which are outside of the Commission's jurisdiction, and thus irrelevant, and because rules and regulations in different states may vary. Subject to and without waiving its objections, Verizon Business responds that it disagrees with Qwest that the Commission should open an investigation into "this matter," either as part of this proceeding or in another proceeding.

RESPONDENT: Legal

RUCO 1.06: If the Company is charging rates other than authorized by the governing tariff, please provide the legal basis for doing the same.

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request because it calls for a legal conclusion. Verizon Business also objects to this request because it asks about rates generally, and is thus vague and/or overbroad. Verizon Business further objects to this request because the term "governing tariff" is vague and undefined. Subject to and without waiving its objections, Verizon Business responds that, over the past two years, it has not charged rates for intrastate switched access service in Arizona different than those in its intrastate switched access tariff.

RESPONDENT: Legal, Peter Reynolds

RUCO 1.07: If the Company is charging anything other than the tariff rate, is the Company extending the same rates charged in any of its intrastate switched access contracts with AT&T to other IXC's?

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request because the term "the tariff rate" is vague and undefined. Verizon Business further objects to the request to the extent it is argumentative or assumes a legal conclusion (specifically, that a company must charge the same rates to other companies) that is different than the applicable legal standard, which prohibits "unreasonable discrimination." Subject to and without waiving its objections, Verizon Business responds: see response to RUCO 1.06; not applicable.

RESPONDENT: Legal

RUCO 1.08: Has the Company discriminated in its intrastate switched access pricing in any manner in the rates it charges IXCs? If so, explain.

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request because it calls for a legal conclusion. Verizon Business further objects to this request because the term "discriminated" is not defined, and is not the correct legal standard, which prohibits "unreasonable" discrimination. Subject to and without waiving its objections, Verizon Business responds: no.

RESPONDENT: Legal

RUCO 1.09: Is there an investigation regarding the same or similar allegations against the Company in any other state? If so please provide the name of state, the body that is doing the investigation, the case or docket number, and the present status of the case. Please provide copies of any depositions, testimony, and decisions made in the investigation.

RESPONSE: In addition to its general objections stated above, Verizon Business objects to this request because it seeks information about issues in other states that are outside of the Commission's jurisdiction, and are thus irrelevant, and because rules and regulations in different states may vary. Subject to and without waiving its objections, Verizon Business states that it is not the subject of any investigation into such allegations initiated by any state regulatory agency. Verizon Business states further that Qwest Communications Corporation has raised similar allegations before state public utilities

commissions in Colorado (Docket No. 08F-259T), California (Case No. 08-08-006) and New York (Case 09-C-0555), and that Verizon Business has fully answered the charges in California and Colorado, and has filed a motion to dismiss QCC's complaint in California, which is pending. QCC has filed opening testimony in the Colorado action, but the deadline for CLECs to submit testimony has not yet passed. The date for responding to the complaint in New York has not yet passed.

RESPONDENT: Legal